Treasury
Customs and Excise Division

Sanctions Notice 21

United Nations Sanctions
European Union Sanctions

Al-Qaida, the Taliban and ISIL (Da’esh)

July 2006
(updated to 3 April 2018)
About this Notice

This Notice draws attention in convenient form to legislation giving effect to UN or EU sanctions in the Isle of Man which place financial sanctions on certain named individuals and entities.

This Notice provides guidance on certain aspects only, and should be read in conjunction with any relevant orders or regulations.

The Treasury has appointed its Customs and Excise Division to act for the purposes of enforcing financial sanctions. Accordingly, certain powers have been provided to the Division.

Variations to the information in this Notice will be notified by means of news releases on the Isle of Man Government and Customs and Excise web pages, please see—
http://www.gov.im/treasury/customs/sanctions.xml

The current list of persons and entities subject to the sanctions covered by this Notice may be found at— http://www.hm-treasury.gov.uk/fin_sanctions_alqaida.htm

The information contained in this Notice is, unless the contrary is clearly stated, intended as general guidance.

Enquiries concerning this Notice should be addressed to the Sanctions Officer by—

- Fax (01624) 661725
- Email customs@gov.im
- Telephone (01624) 648138
- Post The Sanctions Officer
  The Treasury
  Customs and Excise Division
  PO Box 6
  Custom House
  North Quay
  Douglas
  Isle of Man
  IM99 1AG

This Notice is provided for information purposes only, and its contents should not be taken as a definitive statement of the law. You are advised to seek independent legal advice if you believe you are affected by anything contained in this Notice.
For further information on sanctions in general, including how to deal with false positives, or when sanctions are lifted or persons delisted, see Sanctions Notice 26.

Sanctions Notice 32 deals with the granting of licences.

These Notices, and other information about sanctions and export and trade controls, may be found at -

**Direction**

The Customs and Excise Division, as agent for the Treasury, directs that any funds which held for or on behalf of the individuals or entities named in the published lists having effect in the Island must not be made available, except under the authority of a licence in writing from the Treasury.

Any funds should be blocked or frozen and the details reported to the Financial Intelligence Unit.

All persons in business or a profession in the Island, including financial institutions, must check whether they maintain any account, or otherwise hold or control funds or economic resources, for individuals or entities included in the lists and, if so, they should freeze the account, funds or economic resources and report their findings to the Financial Intelligence Unit.

Any person, entity or body with information that would facilitate compliance with the sanctions Regulation(s) must supply such information to the Financial Intelligence Unit and co-operate in any verification of the information.

Reports of accounts and amounts frozen should be made using THEMIS; however, if you do not have access to this reporting system, you should use the appropriate form on the FIU website.

**Financial Intelligence Unit contact details**

Financial Intelligence Unit  
PO Box 51  
Douglas  
Isle of Man  
IM99 2TD

Telephone: +44 1624 686000  
Email: fiu@gov.im

See also Sanctions Notices 22 (Terrorism) and 39 (Afghanistan).

**Introduction**

1. From 1999 the United Nations Security Council adopted various Resolutions relating to Afghanistan and the Taliban regime. These imposed a variety of restrictions on organisations and individuals connected with the Taliban.

   Security Council Resolution 1333 (2000), inter alia, reminded countries of their obligation to implement measures imposed by the earlier Resolution 1267 (1999), including a freeze of assets and other financial assets.

3. From time to time the UN Sanctions Committee reviews the list of entities and persons subject to a freeze of funds and other financial assets. The current list can be found at the link given on page 2 of this Notice.

4. Following a terrorist attack on the USA in September 2001 the UN adopted further measures, described below, and an extended freeze which covered funds and other financial assets of individuals and entities connected to Usama bin Laden and the Al-Qaeda organisation.

5. In January 2004 the Security Council unanimously adopted a further Resolution 1526 (2004), which was intended to improve the sanctions regimes imposed on Usama bin Laden, the Taliban, Al-Qaida, and other individuals and groups associated with them.

The new Resolution extends the freezing of assets and resources to -

“undertakings and entities, including funds derived from property owned or controlled, directly or indirectly .... and ensure that neither those funds or any other financial assets ... are made available, directly or indirectly for such person’s benefit, by ... nationals or by any persons within ... territory”.

6. SCR 1526 also improved controls on preventing entry or transit of individuals, and preventing the direct or indirect sale or supply of all arms and related materials.


These modified existing sanctions, and provided for a ban on the supply of arms and related material, technical assistance and training to persons listed as being members of, or associated with, Al-Qaida, the Taliban.


This recognised the changes that had taken place in Afghanistan, with the Taliban being deposed as the ruling regime. The Order prohibited the supply of arms and related material, and the provision of technical assistance and training to, and the freezing of the assets of, Usama bin Laden, members of Al-Qa‘ida and the Taliban and their associates. The names of those affected by the Order are included in the lists which can be found at the link given on page 2 of this Notice.

9. In January 2004 the UN Security Council adopted new Resolution 1526 (2004). This aimed to improve and extend measures designed to prevent the flow of funds to Usama bin Laden, the Taliban, Al-Qaida, and individuals and entities associated with them. See paragraph 5 above for more details.

9A. Any natural person affected by inclusion on a sanctions list issued by the European Commission may make a request to the Commission for the grounds for their listing. This request should be sent to:
It is also possible to challenge inclusion on the lists published by the Commission at the General Court of the UN.

9B. On 17 December 2009 the UN Security Council adopted Resolution 1904. This required states proposing entries on the relevant sanctions list to provide a narrative summarising the reasons for listing, to be published together with other relevant information on the UN Sanctions Committee website. It also created the post of the Office of the Ombudsman to assist in requests for removal from the Consolidated List of those individuals and entities subject to sanctions.

The Ombudsman was to deal with requests for removals from the Consolidated List, but not other sanctions lists.

9C. Persons and entities who are included on the list of those subject to sanctions in the Isle of Man because they are listed by the Sanctions Committee of the UN may petition that Committee for de-listing by contacting the Office of the Ombudsman at the UN Headquarters in New York.

9CA. On 4 February 2010 the UK Supreme Court handed down judgment in HM Treasury v Ahmed and Others, which involved several appeals against freezing orders made under the 2006 orders which implemented UN sanctions relating to terrorism and Al-Qaeda and the Taliban.

In the judgment, article 3(1)(b) of the Al-Qaida and Taliban (United Nations Measures) Order 2006 (“the 2006 Order”) was quashed because it did not provide those affected with the right of access to a court.

The Al-Qaida and Taliban (United Nations Measures) (Isle of Man) Order 2002 was based on a similarly-named UK order of 2002, and neither contained a provision exactly like article 3(1)(b) of the 2006 Order.

The Isle of Man's Al-Qaida and Taliban Order continued to have effect, with any person included in a direction issued by the Treasury under the Order designating persons to whom the sanctions measures should apply.


On 22 February 2011 the Al-Qaida and Taliban Sanctions Regulations 2011 [SD 121/11] replaced the previous 2008 Regulations [SD 942/08].

The applied EC Regulations amended Council Regulation (EC) No. 881/2002, which had been applied itself by SD 444/02, and allowed for certain exemptions to the sanctions regime (e.g. for humanitarian purposes), and revised the procedure for
listing and delisting persons and entities.


As a result of the above, the EU sanctions regime was given effect in the Island alongside the UN sanctions regime and ensured there were no significant differences between those regimes in place in the Isle of Man and the UK.


9F. On 19 July 2013, the European Union (Al-Qaeda Sanctions) Order 2013 [SD 271/13] came into operation in the Island. This Order revoked and replaced the 2002 and 2011 Orders with a single, consolidated one dealing with all amendments to EU Regulation 881/2002, up to and including Council Regulation (EU) No. 596/2013. At the same time a new set of implementing regulations, the Al-Qaeda Sanctions Regulations 2013 [SD 272/13] came into operation. The new Order provided that the Treasury would publish a notification of any change to sanctions lists as soon as practicable after they were amended by the EU - this normally would be in the form of a news release issued by the Customs and Excise Division on the Government website.

9FA. Under the Terrorism and Other Crime (Financial Restrictions) Act 2014, an Act of Tynwald, “designated persons” are (subject to certain exceptions) liable to have their funds and other economic resources frozen. The term designated persons includes those subject to UN or EU sanctions relating to Al-Qaeda or the Taliban or (with effect from 1 July 2017) ISIL (a.k.a. Islamic State or Da’esh).


At the same time, the amendment of Regulation 881/2002 also explicitly referred to:

- funds and resources held by a third party acting on behalf of a designated person, body or group;
- the provision of Internet hosting and related services;
the payment of ransoms;

- funds and economic resources provided in connection with the travel, transportation and lodging of designated persons; and

- funds and economic resources linked, directly or indirectly, to the trade in oil and related products and facilities and other natural resources.


On 11 April 2016, the Al-Qaida (Amendment) Regulations 2016 [SD No 2016/0138] came into effect. The Regulations amend the Al-Qaida Sanctions Regulations 2013 as these have effect in the Island.

9I. Council Regulation (EU) No 2016/1686 of 20 September 2016 imposed additional restrictive measures directed against ISIL (Da’esh) and Al-Qaida, and persons associated with them. It allowed the EU to impose an asset freeze and travel ban on people and entities connected with ISIL or Al-Qaida, whereas previously the EU could only implement listings from the UN or EU Member States. It was intended to permit the targeting of those involved in financing, inciting or provocation in support of ISIL or Al-Qaida, and those travelling to or from the EU to support them, or to receive training. The new Regulation was applied in Island law by means of the European Union (ISIL and Al-Qaida Sanctions) Order 2017 [SD 2017/0073].

Instructions to institutions etc

10. Where individuals, organisations and entities are -

(a) subject to the UN or EU sanctions imposed on those connected with the Taliban, Al-Qaida or ISIL (Da’esh); and/or

(b) suspected of committing, or posing a significant risk of committing, or providing material support for, acts of terrorism.

All persons in business or a profession in the Island, including financial institutions, **MUST** -

(a) check whether they maintain accounts for any of those individuals or organisations listed, and if so

(b) freeze the accounts and report findings to the Financial Intelligence Unit.

11. Regardless of whether any entity and/or person is named on a list notified by the Treasury, if any person or institution suspects that the funds of any customer or client is or may be used for facilitating, or providing material support for, acts of terrorism they must report their suspicions immediately to the Financial Intelligence Unit (FIU).

12. Any person, including any bank or other financial institution, which knows or suspects that a customer or other person identified in the Appendices to this Notice with which it has had business dealings has committed an offence under the Orders, must report
the information on which its knowledge or suspicion is based to the Financial
Intelligence Unit as soon as reasonably practicable.

Failure to do so is an offence.

Provisions of the Orders

13. It is an offence to invite funds, or to receive or provide funds if it is known, or there is
reasonable cause to suspect, the funds may be used for the purposes of terrorism, or
the person or entity appears on a published list.

13A. The Treasury or any other person authorised by the Treasury, such as the Financial
Intelligence Unit can serve a written notice on anyone to whom the measures apply,
requiring them to furnish them with any information in their possession or control, or
produce any document in their possession or control, for the purpose of allowing the
Treasury to ensure compliance with, or detect evasion of, the sanctions.

Failure to furnish such information or documents without reasonable excuse is an
offence. Providing false information is also an offence, as is providing false
information for the purposes of obtaining a licence (or failing to comply with any
condition of the licence).

14. It is an offence to make available any funds or financial or related services to, or for
the benefit of, those involved in terrorism, or those controlled by them, or acting on
their behalf.

15. The Treasury may issue a notice directing that funds should be frozen and may not
be made available to any person except under the authority of a licence issued by the
Treasury.

16. Any person who intentionally engages in activities designed to enable or facilitate the
making available of funds shall be guilty of an offence.

17. It is an offence not to disclose to the Financial Intelligence Unit information relating to
those it has dealings with (since 10 October 2001), if it knows or suspects that that
person is involved in any way in terrorism.

There is also legal cover for the disclosure of such information to the Financial
Intelligence Unit.

18. The Treasury may issue licences, which must be in writing, for the release of funds.

19. The Order also provides the Treasury with powers to obtain information, carry out
enquiries etc.

Definition of funds and economic resources

20. “Funds” means financial assets and economic benefits of any kind, including (but not
limited to) gold coin, gold bullion, cash, cheques, claims on money, drafts, money
orders, and other payment instruments; deposits with financial institutions or other
entities, balances on accounts, debts and debt obligations; securities and debt
instruments (including stocks and shares, certificates representing securities, bonds,
notes, warrants, debentures, debenture stock and derivatives contracts); interest, 
dividends or other income value accruing from or generated by assets; credit, rights 
of set-off, guarantees, performance bonds or other financial commitments; letters of 
credit, bills of lading, bills of sale; documents evidencing an interest in funds or 
financial resources, and any other instrument of export financing.

The definition is drawn so broadly as to include virtually all forms of asset, actual or 
potential. Therefore, it would be safest to assume that any dealings with persons, 
organisations or territories involved in terrorism and/or included in lists issued by the 
Treasury may be prohibited.

20A. Economic resources means assets of every kind, whether tangible or intangible, 
movable or immovable, (such as goods, property, or rights) which are not funds 
themselves but can be used to obtain funds, goods or services.

**Frozen accounts**

21. The sterling, foreign currency and gold bullion accounts of named parties included in 
lists issued by the Treasury and held in the Island by persons authorised by the 
Financial Supervision Commission will be blocked and designated as “Frozen 
accounts”.

Funds held by advocates, accountants and others on behalf of such parties should be 
placed in a separate account that should be designated as a Frozen account.

**Payments involving frozen accounts**

22. The Treasury may issue licences, which must be in writing, for the release of funds.

22A. Council Regulation 881/2002, as amended with effect from 19 February 2011, allows 
for the release of funds or economic resources to cover—

(a) basic expenses, including payment for rent, mortgage, foodstuffs etc;

(b) payment of reasonable professional fees and legal expenses;

(c) payment of fees or service charges for the routine holding or maintenance of 
frozen funds or economic resources; or

(d) other extraordinary expenses.

Requests must be made to the Sanctions Officer, and any approval or refusal will be 
communicated in writing.

22B. Frozen accounts may have interest and other earnings added to them, and payments 
due under contracts, agreements or obligations that arose prior to the date that the 
person or entity became subject to sanctions and the account frozen. However, any 
such addition to the frozen account shall also be frozen.

**Failure to provide information or providing false information**

23. Failure or refusal to furnish information or documents without reasonable excuse is an 
offence. Intentionally furnishing false information or a false explanation, or damaging
or disposing of a document in order to evade such a requirement, is an offence.

24. Providing false information is an offence, and providing false information for the purposes of obtaining a licence (or failing to comply with any condition of the licence) is an offence.

**Isle of Man Customs and Excise Website**

Amendments to these sanctions will be advised by means of news releases which will be published on the official Isle of Man Government website at [http://www.gov.im/](http://www.gov.im/)

The Isle of Man Customs and Excise website will contain details of all current sanctions, news releases and links to relevant lists at [http://www.gov.im/treasury/customs/](http://www.gov.im/treasury/customs/)

**Details of Amendments**

- **8 December 2008**  
  New paragraph 25 added re European Communities (Al-Qaida and Taliban) (Enforcement) Regulations 2008.

- **10 March 2009**  
  New paragraph 26 added re Focal Point for De-listing at UN Headquarters in New York

- **16 June 2009**  
  New paragraph 27 added re requests for the grounds of listing under EU sanctions, and appeals against such listing

- **23 December 2009**  
  Former paragraph 27 moved to become new paragraph 9A, and new paragraphs 9B and 9C inserted. These paragraphs are concerned with the procedure for appealing listing. Paragraph 26 deleted.

- **11 February 2010**  
  New paragraph 26 added. Corrections made to pages 1 and 2 and paragraph 8.

- **28 February 2011**  
  New paragraph 27 added and paragraph 25 amended.

- **16 March 2011**  
  Paragraph 22 replaced, and new paragraphs 22A and 22B inserted.

- **26 September 2011**  
  New paragraphs 9D and 9E inserted. New Sanctions Notice 39 prepared to take account of split between Al-Qaida and Taliban and Afghanistan sanctions regimes.

- **22 July 2013**  
  New paragraph 9F inserted to reflect the coming into operation of SD 271/13 and SD 272/13.

- **25 November 2015**  
  New “directions” substituted on page 4; and reference to FCU in paragraph 11 amended; new paragraph 13A inserted.
15 March 2016  Title and other changes made to reflect amendment of EU Regulation 881/2002 by Regulation 2016/363, including explicit reference to ISIL/Da’esh. Paragraphs 25 to 29 omitted (with paragraphs 26 and 27 being renumbered as paragraphs 9CA and 9CB). New paragraphs 9G and 20A inserted and paragraph 10 amended.

20 May 2016  New paragraph 9H inserted to reflect the coming into operation of SD 2016/0137 and SD 2016/0138.

10 February 2017  New paragraph 9I re Regulation 2016/1686/EU inserted.

10 March 2017  Mention of Sanctions Notices 26 and 32 added on page 3.

23 June 2017  New paragraph 9FA inserted re “designated persons” under the Terrorism and Other Crime (Financial Restrictions) Act 2014; and paragraph 10 replaced.

3 August 2017  Amendments made to make clear that not only financial institutions are subject to reporting requirements of the sanctions.

3 April 2018  Various amendments to make clear that reporting of frozen accounts or breaches of sanctions must be made to the Financial Intelligence Unit.