

Isle of Man  
Government Unified Scheme 2011

Public Sector Pensions Authority  
Annual Report and Accounts  
for year ending 31 March 2017



**Isle of Man**  
**Government**

*Reiltys Ellan Vannin*

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## 1. Introduction

- 1.1. The Public Sector Pensions Authority (PSPA) was established in 2012, as the Statutory Board responsible for the administration and management of the majority of public sector pension schemes (the 'schemes') as defined in the Public Sector Pensions Act 2011 (the 'Act').
- 1.2. Board Members are appointed by the Council of Ministers and comprise of a legally qualified Chair, who is independent of employer and employee interests, two Members representing the interests of employers, one being the Chair of the Public Services Commission, who is also the Vice-Chair of the PSPA. Two further Members represent the interests of employees, one being nominated by the Isle of Man Trades Council and the other by any other Isle of Man trade union body representing the interests of public sector employees.
- 1.3. The PSPA operates in a similar way to a corporate trustee for a private sector pension scheme, with the PSPA Members representing the interests of all the schemes' beneficiaries and not solely the interests of the body or union that nominated them. However, the Board is not constituted as a Trustee Board and does not therefore have the same fiduciary responsibilities.
- 1.4. Under the Act, the PSPA is responsible for ensuring that the schemes are properly maintained and administered. The PSPA Members meet on a regular basis to consider management and administrative matters, delegating the day to day management and administration to the officers of the PSPA.
- 1.5. Under the Act the functions of the PSPA include:
  - Administering and managing the majority of the public sector pension schemes established on the Island;
  - Acting as a policy adviser to the Council of Ministers on the superannuation of public sector employees;
  - Making and amending public sector superannuation schemes, subject to Tynwald approval; and
  - Preparing annual accounts hereafter referred to as financial statements, relating to those schemes it administers and manages.
- 1.6. The Isle of Man Treasury and Cabinet Office provide the PSPA with finance and payroll services. In practice, the PSPA coordinates and administers the calculation and set up of expenditure and monitors income, whilst the Treasury makes payments and receives funds from contributions and transfers to the schemes.

**PSPA's Mission Statement**

- 1.7. To deliver high quality pension and other superannuation benefit services, which are customer focused and cost effective for all stakeholders.

**PSPA's Management and Administration Costs**

- 1.8. In accordance with section 9(3)(c) of the Act, the cost for the management and administration of the schemes must be paid by the PSPA out of monies provided by Tynwald or from such other sources of funding as is approved by Tynwald. These costs are not reflected in the annual report and financial statements of the individual schemes.

## 2. Public Sector Pensions Authority Board

Mr J Carter, LLB	Chair (Independent)	Re-appointed 12 January 2017
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PSPA Members representing the interests of Employers

Hon C C Thomas, MHK	Vice Chair	Appointed 3 November 2016
Mr D J Ashford, MHK		Appointed 3 November 2016
Mr J P Shimmin, MHK		Resigned 3 November 2016
Mr T Wild, MLC		Resigned 3 November 2016

PSPA Members representing the interests of Employees

Mr E Holmes	Re-appointed 1 February 2017
Ms A Moffatt	Appointed 24 November 2015

### 3. Public Sector Pensions Authority Advisors

Scheme Management and Administration  
 Public Sector Pensions Authority  
 3<sup>rd</sup> Floor Prospect House  
 27-29 Prospect Hill  
 Douglas  
 Isle of Man IM1 1ET

Financial and Payroll Services  
 Office of Human Resources  
 Payroll Team  
 Cabinet Office  
 Illiam Dhone House  
 Circular Road  
 Douglas  
 Isle of Man IM1 3AG

Scheme Actuary  
 Hymans Robertson LLP  
 20 Waterloo Street  
 Glasgow G2 6DB

Independent Auditor  
 PricewaterhouseCoopers LLC  
 Third Floor  
 Sixty Circular Road  
 Douglas  
 Isle of Man IM1 1SA

Bankers (via Treasury)  
 Isle of Man Bank Limited  
 2 Athol Street  
 Douglas  
 Isle of Man IM99 1AN

## 4. Public Sector Pensions Authority's Report

- 4.1. The Isle of Man Government Unified Scheme 2011 (the 'Scheme') is a public sector pension scheme which commenced on 1 April 2012. The Scheme amalgamated 20 separate public sector pension schemes and brought them together under one unified scheme.
- 4.2. The Scheme is an unfunded, contributory, voluntary membership, defined benefit scheme which provides retirement, death and dependants' benefits for qualifying members.
- 4.3. During 2016 the Tynwald Membership Pension Scheme 1995 came under the management of the PSPA, and its members were transferred into the Unified Scheme in September and October 2016. It should be noted that the 1995 Scheme includes those members whose benefits are calculated in accordance with the Tynwald Membership Pension Scheme 1985, set out at Schedule 1 of the 1995 Scheme. For the purposes of the Financial Statements the Members of the Tynwald Membership Scheme are being accounted as members of the Isle of Man Government Unified Scheme 2011.

### The Rules Affecting the Scheme

- 4.4. The Rules governing the management and administration of the Scheme came into operation on 1 April 2012. Various amendments to those Rules have subsequently been made and approved by Tynwald.

### Sponsoring Employers

- 4.5. On 31 March 2017, Scheme members were employed by the following sponsoring employers:-
  - Department of Education and Children
  - Department of Enterprise
  - Department of Environment, Food and Agriculture
  - Department of Health and Social Care, including General Practitioners and Dental Practitioners
  - Department of Home Affairs
  - Department of Infrastructure
  - Financial Services Authority
  - Gambling Supervision Commission
  - Hospice Isle of Man
  - Industrial Relations Office
  - Manx Utilities Authority
  - Office of the Clerk of Tynwald
  - Public Sector Pensions Authority
  - Public Service Commission
  - Office of the Data Protection Supervisor
  - Office of the Clerk of Tynwald
  - Radio Manx Limited
  - The Cabinet Office
  - The Treasury

### **Information about the Scheme**

- 4.6. Information about the Scheme is provided in the Scheme Rules and member guide, copies of which are available on the resource page of the PSPA website at <http://www.pspa.im>

### **Benefits of the Scheme**

- 4.7. Benefits under the Scheme, including pensions and lump sums, are calculated using final pensionable pay and length of pensionable service for most members. Some members however have benefits calculated on a Career Average Revalued Earnings (CARE) basis.
- 4.8. A number of factors determine the benefits under the Scheme payable to members, including which Section of the Scheme they belong to and whether members have chosen to make contributions at a rate that provides standard benefits or a higher rate that provides protected benefits.
- 4.9. Further information about the Scheme's benefits is contained in the "member guide" on the website, which addresses various issues such as early retirement, protection for a member's family and lump sum benefits.

### **Approved Changes to the Scheme since 1 April 2016**

#### **Tynwald Membership Pension Scheme 1995**

- 4.10. In accordance with the recommendations made in the Public Sector Joint Working Group Report – "Fairness and Sustainability", the PSPA commenced a programme of negotiation and consultation with the Tynwald Emoluments Committee and the Members of the Tynwald Membership Pension Scheme 1995 with a view to progressing the implementation of the proposed changes recommended in the report.
- Transferring the management of the Scheme from the Emoluments Committee to the PSPA;
  - Closing the Tynwald Membership Pension Scheme 1995 and transferring the membership to the Isle of Man Government Unified Scheme 2011; and
  - Once in the Isle of Man Government Unified Scheme 2011, members' benefit provisions would be reformed in a similar way to those for other public sector schemes.

#### **Tynwald Membership Pension Scheme (Amendment) Scheme 2016**

- 4.11. The purpose of this Amendment Scheme is to amend the Tynwald Membership Pension Scheme 1995 so as to allow it to fall under the management control of the Public Sector Pensions Authority (PSPA). Under this Scheme from 1 April 2016 the Tynwald Members are being accounted as members of the Isle of Man Government Unified Scheme 2011.
- 4.12. The Scheme was approved at the May 2016 sitting of Tynwald.



### **Public Sector Pensions (Admission) Regulations 2016**

- 4.13. The purpose of the Public Sector Pensions (Admission) Regulations 2016 is to amend the Public Sector Pensions Act 2011 (as permitted under Section 3(4)(a) of that Act) so as to permit the Public Sector Pensions Authority (PSPA) to make schemes on behalf of Members of Tynwald.
- 4.14. The Scheme was approved at the May 2016 sitting of Tynwald.

### **Isle of Man Government Unified Scheme (Amendment) Scheme 2016**

- 4.15. The purpose of this Amendment Scheme is to amend the Isle of Man Government Unified Scheme 2011 so as to create a new section of the Unified Scheme specifically for Tynwald Members to join.
- 4.16. The Scheme was approved at the July 2016 sitting of Tynwald.

### **Tynwald Members Pension Scheme Bulk Transfer Regulations 2016**

- 4.17. The purpose of these Regulations is to permit the bulk transfer of all members' liabilities (active, deferred and pensioner) from the Tynwald Membership Pension Scheme 1995 including those members of the former Tynwald Membership Pension Scheme 1985 into the Isle of Man Government Unified Scheme 2011 and as such discharges all the liabilities owed to members under their former Schemes via the transfer of those liabilities to the Unified Scheme.
- 4.18. The Scheme was approved at the July 2016 sitting of Tynwald.

### **Isle of Man Government Unified Scheme (Amendment) Scheme 2017**

- 4.19. The purpose of this Amendment Scheme is to amend the Isle of Man Government Unified Scheme 2011 to:-
  - Reduce all future service benefits by 6% in sections 1 – 7 of the Unified Scheme (GUS) from 1 April 2017; and
  - Introduce a 2.5% increase in the contributions of new members under GUS from 1st April 2017 and all current members in sections 1 – 7 in 1% tranches from 1 April 2018.
- 4.20. The Scheme was approved at the February 2017 sitting of Tynwald.

### **Employer Contributions**

- 4.21. Employer contributions to the Scheme are covered by Rule 24 – Employing Authorities' Contributions, which states "An Employing Authority must, in respect of each person who is an Active member of this Scheme and in employment with the Employing Authority, pay or arrange to have paid into the revenue of the Island the amount of contributions that the PSPA, having regard to the Scheme Actuary, shall decide."
- 4.22. The PSPA approved the continuation of the current percentage rate of contributions from Employing Authorities into the Scheme on the inception of GUS at its meeting in March

2012. Employers continued to pay the same rate of contributions for new employees in like for like roles.

- 4.23. Since 1 April 2012 employers have paid contribution rates into the Scheme at rates varying between 0% and 22.1% of superannuable pay, then from 1 April 2016 employers paid a minimum of 15% of superannuable pay (unless they were already contributing in excess of the minimum, in which case the higher contribution continued to be paid). The contribution rate had been expected to increase by 1% per year to 20% from the 1 April 2017, however the Treasury Minister confirmed in the February 2017 budget speech that this rate will remain at 15%.

### **Member Contributions**

- 4.24. Member contributions to the Scheme are covered under Rule 26 – Member Contributions.
- 4.25. Members are allocated to one of eight sections that operate within the Scheme. A member's contribution rate is dependent on the section they are in and whether they make contributions at the standard rate or protected rate for their section.
- 4.26. Members' contribution rates change by 1% per annum from April 2012 until they have reached the limit of their standard or protected contribution rate for their section.
- 4.27. The initial transition of contributions from the existing pre 1 April 2012 rates was agreed as part of the inception of the Scheme. At its February 2017 sitting, Tynwald approved an additional 2.5% increase in contributions of new members from 1 April 2017 and for all current members in section 1 – 7 from 1 April 2018 in 1% per annum tranches.
- 4.28. The new increase will mean all section 1 – 7 members will reach their maximum limit for their section by 2020.
- 4.29. Tynwald scheme members who joined GUS section 8 from 23 September 2016 paid 10%, with those members in section 8a increasing by 1% per annum to 15% by 2021.
- 4.30. The maximum Standard contribution rate of 5% will increase to 7.5% from 1 April 2017, other than for those members within Section 7 of the Scheme whose rates will increase from 11% to 13.5% and section 8 which have already increased from 5% to 10%. The new maximum "Protected" contribution rate varies between 9.1% and 15% dependent upon the member's section.
- 4.31. Members who were bulk transferred into the Scheme under the Miscellaneous Public Sector Pension Schemes Bulk Transfer Regulations 2012, and were due to retire within 7 years of 1 April 2012, had continued to pay the same contribution rate they were paying in their legacy scheme (provided this was not above the protected rate of contribution for their section), or 5% if they were currently contributing below 5% via the transitional 1% per annum increases. These members were included in the 2.5% increases from 1 April 2018 and their contributions will also increase by 1% per annum to 7.5%.

### Member Contributions - Additional Voluntary Contributions

- 4.32. Scheme members may increase their retirement benefits by the payment of Additional Voluntary Contributions ('AVC') in the following ways;
- Paying AVCs into a Group Personal Pension arrangement with Aviva Life UK Services Limited;
  - Paying AVCs into with-profits contracts with Aviva Life UK Services Limited and Prudential Pensions Limited; and
  - Paying AVCs into the Scheme to purchase added pension or additional pensionable service.
- 4.33. The purchase of additional pensionable service or additional pension is not now available to members of the Scheme. However, upon transfer from the former schemes, members with existing additional pensionable service or additional pension contracts were permitted to continue with these contracts, at the individually agreed contribution rate.

### Annual Pension Increase

- 4.34. Pension increases are made in accordance with the Pensions (Increase) Act 1974, by way of the Isle of Man Treasury's Pensions Increase (Annual Review) Order. The Order is made under Section 59 of The Social Security Pensions Act 1975, as it has effect in the Isle of Man, which requires the Isle of Man Treasury to increase the annual rate of an "official pension" by the same percentage as it is raised by the Secretary of State for Work and Pensions in the United Kingdom.
- 4.35. Pension increases are linked to those for additional state pension, such as the State Second Pension, and any uprating takes into account the rate of UK inflation over the previous year to September.
- 4.36. The pension increase on 6 April 2016 was in line with the UK's Consumer Prices Index for the 12 months to September 2015, and this was 0%. The Scheme's pensioner members have been informed that there is no pension increase this year.

### Membership Information

- 4.37. In accordance with Rule 15 Concurrent Employments, this Scheme records memberships (rather than members) and therefore an individual can have multiple memberships in this Scheme.
- 4.38. Details of the membership of the Scheme are as follows:-

	31 March 2017	1 April 2016
Active members	9,156	8,590
Deferred members with preserved benefits	2,853	2,795
Pensioners	5,355	4,974
<b>Total membership</b>	<b>17,364</b>	<b>16,359</b>

### Movements within the Scheme's Active Membership during the Year

Active membership	2016/17	2015/16
Active membership on 1 April	8,590	7,963
Late notifications/data alterations/misc correction/changing status	120	204
<b>Additions</b>		
New active memberships	1,015	1,000
Tynwald Members bulk transferred into Scheme	33	0
<b>Reductions</b>		
Retirements	(239)	(229)
Members leaving entitled to contribution refund or transfer out	(230)	(184)
Deaths in service	(2)	(4)
Leavers with deferred benefits	(131)	(160)
<b>Active membership on 31 March</b>	<b>9,156</b>	<b>8,590</b>

### Movements within the Scheme's Deferred Membership during the Year

Deferred membership	2016/17	2015/16
Deferred membership on 1 April	2,795	2,733
Late notifications/data alterations/misc. correction	46	43
<b>Additions</b>		
Leavers with deferred benefits	131	160
Tynwald Members bulk transferred into Scheme	2	0
<b>Reductions</b>		
Retirements	(85)	(101)
Transfers out	(34)	(33)
Deaths in deferment	(2)	(7)
<b>Deferred membership on 31 March</b>	<b>2,853</b>	<b>2,795</b>

### Movements within the Scheme's Pensioner Membership during the Year

Pensioner membership	2016/17	2015/16
Pensioner members on 1 April	4,974	4,702
Late notifications/data alterations/misc correction	101	23
<b>Additions</b>		
Retirements	324	330
Widows/widowers/dependents	38	32
Tynwald Members bulk transferred into Scheme	49	0
<b>Reductions</b>		
Deaths in retirement and pensions ceasing	(119)	(99)
Pension Stopped	(12)	(14)
<b>Pensioner membership on 31 March</b>	<b>5,355</b>	<b>4,974</b>

Note: The figures include Pensioners, Child Allowances, Surviving Adult Dependent Pensions, Injury Pensions/Awards and Additional Pension beneficiaries.

### Movements within the Public Sector Injury Benefit Scheme 2015 during the Year

- 4.39. The following scheme members included above are in receipt of an additional pension from The Public Sector Injury Benefit Scheme 2015.

Public Sector Injury Benefit Scheme 2015	2016/17	2015/16
Injury Benefit Pensioners on 1 April	24	24
<b>Additions</b> – New Injury Benefit Pensioners	0	0
<b>Reductions</b> - Injury Benefit Ceased	0	0
<b>Injury Benefit Pensioners on 31 March</b>	<b>24</b>	<b>24</b>

### Tax Status

- 4.40. The Scheme is exempt approved for the purposes of the Income Tax (Retirement Benefit Schemes) Act 1978 and Part I of the Income Tax Act 1989 (Acts of Tynwald). Full tax relief is granted on members' contributions paid to the Scheme.
- 4.41. The Income Tax (Approved Pensions Schemes)(Trivial Commutation Lump Sums)(Amendment) Regulations 2016 approved by Tynwald in February 2016, increased the trivial commutation limit from £30,000 to £50,000 and reduced the age at which trivial commutation could be paid from 60 years of age to 55 with effect from 6 April 2016.

### National Insurance Status

- 4.42. The Scheme is currently contracted-out of the State Second Pension Scheme ("S2P").
- 4.43. With the introduction of the new Manx State Pension from 6 April 2019, S2P and contracting-out will cease, which will increase National Insurance contributions for employers and employees who participate in the Scheme.
- 4.44. A Treasury consultation with stakeholders to end contracting-out was carried out in July and August 2017, Treasury confirmed that the additional National Insurance cost to Isle of Man Government (as an Employer) will be managed as part of the budget process and will not amend or impact on future benefit entitlements for members of Public Sector Pension Schemes.

### Funding Status

- 4.45. The PSPA has undertaken an assessment of the future funding of all the schemes it manages and administers on a collective basis. The PSPA expects the schemes, including this Scheme, to continue operating on an unfunded basis for the foreseeable future, with any shortfall between income and expenditure being funded by the Treasury.

### Accounting Records

- 4.46. Prior to 1 April 2012, the legacy schemes' accounting records were maintained on a cash receipts and payments basis and there was no requirement to prepare financial statements. The PSPA and Treasury agreed that historic debtor and creditor balances between the legacy schemes, the sponsoring employers and the Treasury would be

cancelled as the legacy schemes' accounting records contained insufficient information on these balances at the date these schemes closed, being 31 March 2012.

- 4.47. Since 1 April 2012, the PSPA has been responsible for the preparation of the Scheme's financial statements in accordance with the Public Sector Pensions Act 2011 (the 'Act'). The PSPA has concluded that this Scheme's accounting records should be prepared on an accruals basis.

### **Statement of PSPA Responsibilities**

- 4.48. The financial statements, which are prepared in accordance with United Kingdom Accounting Standards, comprising FRS 102 "The Financial Reporting Standard applicable in the UK and Republic of Ireland", are the responsibility of the PSPA. The Act requires the PSPA to make available to the Council of Ministers audited financial statements for each scheme year which means that they should:
- Show a true and fair view of the financial transactions of the Scheme during the Scheme year and of the amount and disposition at the end of the Scheme year of its assets and liabilities, other than the liabilities to pay relevant benefits after the end of the Scheme year; and
  - Contain the information specified by United Kingdom Accounting Standards, comprising FRS 102 "The Financial Reporting Standard applicable in the UK and Republic of Ireland", including a statement whether the financial statements have been prepared in accordance with the guidance set out in Statement of Recommended Practice "Financial Reports of Pension Schemes" (Revised November 2014)("the SORP").
- 4.49. The PSPA has supervised the preparation of the financial statements and has agreed suitable accounting policies to be applied consistently, making any estimates and judgments on a prudent and reasonable basis.
- 4.50. The PSPA is also responsible for making available certain other information about the Scheme in the form of an Annual Report.
- 4.51. The PSPA is also responsible for keeping records in respect of contributions received by Treasury in relation to any active member of the Scheme and for monitoring whether contributions are made to the Scheme by the employers in accordance with the Scheme Rules and the recommendation of the Scheme actuary.
- 4.52. The PSPA also has a general responsibility for ensuring that adequate accounting records are kept and for taking such steps as are reasonably open to them to safeguard the assets of the Scheme (if any) and to prevent and detect fraud and other irregularities, including the maintenance of an appropriate system of internal control.
- 4.53. The PSPA is also responsible for the maintenance and integrity of the PSPA website. Legislation in the Isle of Man governing the preparation and dissemination of financial statements may differ from legislation in other jurisdictions.

### Further Information

- 4.54. The PSPA report entitled "Fairness and Sustainability of Public Sector Pension Schemes – Revised Proposals" was submitted to the Council of Ministers in February 2016, additional time was provided to members to consider the proposals and the report with an amending motion was approved by Tynwald at its June 2016 sitting. The following points related to this Scheme: Tynwald -
- Receives the report of the PSPA entitled "Fairness and Sustainability of Public Sector Pension Schemes – Revised Proposals";
  - Endorses the proposals for reform of the Government Unified Scheme through the adoption of a cost envelope approach as recommended by the PSPA's Technical Advisory Group;
  - Endorses the proposals for reform of the Tynwald Members Scheme;
  - Requests the PSPA to consult on detailed scheme changes with a view to formal amendments to all schemes being laid before Tynwald for approval no later than February 2017; and
  - Agrees that the options for managing the legacy position in the longer term will be subject to further investigation by the PSPA and the Treasury in conjunction with Tynwald Members and a further report will be submitted to Tynwald for consideration after the General Election.
- 4.55. The Isle of Man Government Unified Scheme (Amendment) Scheme 2017, was approved with amending motion at February 2017 sitting of Tynwald, the following related to this Scheme:-
- that the PSPA and Treasury should further investigate options for managing the legacy position in the long term in order to report back to the Council of Ministers so that it can put forward full options and proposals to Tynwald by November 2017.
- 4.56. The legacy funding gap, the difference between contribution income and expenditure is being investigated by PSPA and the Treasury in conjunction with Tynwald Members to present full options and recommendations in a report to November 2017 sitting of Tynwald.

- 4.57. Enquiries about the Scheme generally, or about an individual member's entitlements to benefit, should be addressed to:-

Scheme Administrator  
Public Sector Pensions Authority  
3<sup>rd</sup> Floor Prospect House  
27-29 Prospect Hill  
Douglas  
Isle of Man  
IM1 1ET



Mr J Carter, LLB  
Chair, PSPA  
13 November 2017



Hon C C Thomas, MHK  
Vice Chair, PSPA  
13 November 2017



## 5. Actuarial Statement

### Addressee and purpose

- 5.1. This statement has been prepared for the Public Sector Pensions Authority ("PSPA"). The purpose of this statement is to set out the disclosures required for the 2016/17 Annual Report and Accounts of the Isle of Man Government Unified Scheme 2011 ("the Scheme").

### Description of the Scheme

- 5.2. The Scheme is an unfunded defined benefit scheme, the Rules of which are set out in The Isle of Man Government Unified Scheme Regulations 2011 and any subsequent amendments.

### Background to the Scheme

- 5.3. The Scheme came into effect on 1 April 2012. The terms of the Scheme apply to active members from most of the existing public service pension schemes in the Isle of Man at 31 March 2012, as well as employees who joined this scheme following this date.
- 5.4. Service in the Scheme is based on a "Standard" set of terms applicable to all members. However, members in service at 31 March 2012 had a one-off option to pay additional contributions to receive a higher level of "Protected" benefits. This enabled members to continue accruing benefits broadly in line with their existing scheme at 31 March 2012.
- 5.5. All benefits accrued prior to 1 April 2012 in predecessor arrangements have been converted to benefits in the Scheme.

### Principal Actuarial Assumptions and Method used to value the liabilities

- 5.6. The financial and demographic assumptions adopted are consistent with those used for the actuarial valuation of the PSPA pension schemes as at 31 March 2016. Details are set out below.
- 5.7. Data provided by the PSPA for the purpose of the actuarial valuation as at 31 March 2016 was used in the preparation of this statement.

### Method

- 5.8. The liabilities were assessed using an accrued benefits method which takes into account pensionable membership up to the valuation date, and makes an allowance for expected future salary growth to retirement or expected earlier date of leaving pensionable membership.
- 5.9. The calculation of the estimated cost of benefits earned (or 'accrued') by existing members as determined at the 31 March 2016 valuation allows for all expected future pay and pension increases, and is based on the Projected Unit Method of calculation. This amount is expressed as a percentage of the members' pensionable pay over the year.

### Assumptions

- 5.10. The same financial and demographic assumptions were adopted for all PSPA pension schemes at the 2016 valuation.
- 5.11. The key financial assumptions adopted are set out below:

Financial assumptions	31 March 2016	
	% p.a. Nominal	% p.a. Real
Discount rate	4.5%	2.5%
Pay increases	4.0%	2.0%
Price inflation/pension increases	2.0%	-

- 5.12. The key demographic assumption is the allowance made for longevity. The life expectancy assumptions are based on Club Vita tables used for the 2016 PSPA valuations, with improvements in line with the CMI 2013 projections model, assuming that the recent rate of improvements will start to tail off immediately before reaching a long term rate of improvement of 1.25% p.a.
- 5.13. Based on these assumptions, the average future life expectancies at age 65 are summarised below:

	Males	Females
Current pensioners	22.7 years	24.3 years
Future pensioners*	24.9 years	27.1 years

*\*Future pensioners are assumed to be 45 at the 2016 valuation.*

- 5.14. Please note, the life expectancy assumption adopted for the 2016 valuation of the PSPA pension schemes is different to that adopted for the 2015/16 actuarial statement.

### Other Demographic Assumptions

- 5.15. The tables below show details of the demographic assumptions adopted for the 2016 valuation at specimen ages.
- 5.16. Age retirements – All existing members of sections 1 to 6 and 8 of the Scheme, and current deferred members, are assumed to retire at age 60. Section 7 members are assumed to retire at age 55. No allowance is made for early retirements (other than on grounds of ill-health).
- 5.17. Retirements in ill health – Allowance has been made for ill health retirements before Normal Pension Age (see table overleaf).

## 5.18. Tier 1

Age	Incidence for 1,000 active members p.a.	
	Male	Male
	Ill Health	Ill Health
<b>20</b>	0.00	0.00
<b>25</b>	0.00	0.36
<b>30</b>	0.45	0.60
<b>35</b>	0.60	1.20
<b>40</b>	1.05	1.56
<b>45</b>	2.40	2.52
<b>50</b>	6.60	4.92
<b>55</b>	13.50	12.96
<b>60</b>	27.00	0.00

## 5.19. Tier 2

Age	Incidence for 1,000 active members p.a.	
	Male	Female
	Ill Health	Ill Health
<b>20</b>	0.00	0.00
<b>25</b>	0.00	0.19
<b>30</b>	0.24	0.32
<b>35</b>	0.32	0.64
<b>40</b>	0.56	0.83
<b>45</b>	1.28	1.34
<b>50</b>	3.52	2.62
<b>55</b>	7.20	6.91
<b>60</b>	14.40	0.00

5.20. Withdrawals - Allowance has been made for withdrawals from service (see table below):

Age	Incidence for 1,000 active members p.a.	
	Male	Female
	Withdrawals	Withdrawals
<b>20</b>	122.40	116.10
<b>25</b>	80.85	78.10
<b>30</b>	57.35	65.45
<b>35</b>	44.80	56.45
<b>40</b>	36.05	46.95
<b>45</b>	29.50	38.65
<b>50</b>	22.85	29.45
<b>55</b>	19.80	22.70
<b>60</b>	12.00	10.55

5.21. Death in service – Allowance has been made for death in service (see table below):

Age	Incidence for 1,000 active members p.a.	
	Male	Female
	Death in Services	Death in Services
<b>20</b>	0.30	0.16
<b>25</b>	0.30	0.16
<b>30</b>	0.36	0.24
<b>35</b>	0.42	0.40
<b>40</b>	0.72	0.64
<b>45</b>	1.20	1.04
<b>50</b>	1.92	1.52
<b>55</b>	3.00	2.00
<b>60</b>	5.40	2.56

- 5.22. Promotional salary scale – The promotional pay scale is in addition to the allowance for general pay inflation described below:

Age	Promotional Salary Scales	
	Male	Female
	Salary Scale	Salary Scale
<b>20</b>	100	100
<b>25</b>	100	100
<b>30</b>	123	123
<b>35</b>	138	138
<b>40</b>	148	148
<b>45</b>	158	158
<b>50</b>	168	168
<b>55</b>	168	168
<b>60</b>	168	168

- 5.23. Family details - A varying proportion of members are assumed to be married (or have an adult dependant) at retirement or on earlier death. Husbands are assumed to be 3 years older than wives.
- 5.24. Cash commutation - Future pensioners are assumed to elect to exchange pension for additional tax-free cash up to 90% of the maximum permissible amount.

#### Value of past service liabilities as at 31 March 2016

- 5.25. The PSPA commissioned an actuarial valuation of the Scheme as at 31 March 2016. This valuation revealed the past service liabilities of the Scheme as at 31 March 2016 to be £1,750m. A breakdown of this is provided in the tables below:

	Past Service Liabilities £000
Active members	865,897
Deferred members	164,250
Pensioner members	719,380
<b>Total</b>	<b>1,749,527</b>

#### Cost of accruing benefits as at 31 March 2016

- 5.26. The scheme is an unfunded arrangement. Active members pay contributions based on their pensionable pay, with the balance of cost being met by employers (principally, the Isle of Man Government).
- 5.27. The employer's share of the cost of accruing benefit as determined at the 31 March 2016 valuation on the assumptions set out above is 20.3% and the employees' cost is 6.8%. These rates do not reflect the actual contribution rates payable by employers, which vary considerably.

5.28. Technical Actuarial Standard (TAS)<sup>1</sup> 100 is applicable in relation to this report.



Peter Summers FFA  
For and on behalf of Hymans Robertson LLP  
Scheme Actuary

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<sup>1</sup> Technical Actuarial Standards (TASs) are issued by the Financial Reporting Council (FRC) and set standards for certain items of actuarial work, including the information and advice contained in this report.

## **6. Independent Auditor's report to the PSPA in respect of the Isle of Man Government Unified Scheme 2011**

### **Report on the financial statements**

#### **Our opinion**

In our opinion the Isle of Man Government Unified Scheme 2011 financial statements:

- Show a true and fair view of the financial transactions of the Scheme during the year ended 31 March 2017, and of the amount and disposition at that date of its assets and liabilities, other than liabilities to pay pensions and benefits after the end of the year; and
- Have been properly prepared in accordance with United Kingdom Accounting Standards comprising FRS 102 "The Financial Reporting Standard applicable in the UK and Republic of Ireland".

#### **What we have audited**

The Isle of Man Government Unified Scheme 2011 financial statements, which are prepared by the PSPA, comprise:

- The statement of net assets available for benefits as at 31 March 2017;
- The fund account for the year then ended; and
- The notes to the financial statements, which include a summary of significant accounting policies and other explanatory information.

The financial reporting framework that has been applied in their preparation comprises applicable Isle of Man law and United Kingdom Accounting Standards, comprising FRS 102 "The Financial Reporting Standard applicable in the UK and Republic of Ireland". In applying the financial framework, the PSPA has made a number of subjective judgements, for example in respect of significant accounting estimates. In making such estimates, they have made assumptions and considered future events.

### **Responsibilities for the financial statements and the audit**

#### **Our responsibilities and those of the PSPA**

As explained more fully in the statement of PSPA responsibilities, the PSPA is responsible for the preparation of the financial statements and being satisfied that they show a true and fair view.

Our responsibility is to audit and express an opinion on the financial statements in accordance with applicable Isle of Man law and International Standards on Auditing (UK & Ireland) ("ISAs (UK & Ireland)"). Those standards require us to comply with the Auditing Practices Board's Ethical Standards for Auditors.

This report including the opinion has been prepared for and only for the PSPA as a body in accordance with the Public Sector Pensions Act 2011 and for no other purpose. We do not, in giving this opinion, accept or assume responsibility for any other purposes or any other person to whom this report is shown or into whose hands it may come save where expressly agreed by our prior consent in writing.

### What an audit of financial statements involves

We conducted our audit in accordance with ISAs (UK & Ireland). An audit involves obtaining evidence about the amounts and disclosures in the financial statements sufficient to give reasonable assurance that the financial statements are free from material misstatement, whether caused by fraud or error. This includes an assessment of:

- Whether the accounting policies are appropriate to the scheme's circumstances and have been consistently applied and adequately disclosed;
- The reasonableness of significant accounting estimates made by the PSPA; and
- The overall presentation of the financial statements.

We primarily focus our work in these areas by assessing the PSPA's judgements against available evidence, forming our own judgements, and evaluating the disclosures in the financial statements.

We test and examine information, using sampling and other auditing techniques, to the extent we consider necessary to provide a reasonable basis for us to draw conclusions. We obtain audit evidence through testing the effectiveness of controls, substantive procedures or a combination of both.

In addition, we read all the financial and non-financial information in the annual report to identify material inconsistencies with the audited financial statements and to identify any information that is apparently materially incorrect based on, or materially inconsistent with, the knowledge acquired by us in the course of performing the audit. If we become aware of any apparent material misstatements or inconsistencies we consider the implications for our report.

*PricewaterhouseCoopers LLC*

PricewaterhouseCoopers LLC  
Chartered Accountants  
Douglas, Isle of Man  
13 November 2017



## **7. Independent Auditor's Statement about Contributions to the PSPA in respect of the Isle of Man Government Unified Scheme 2011**

### **Statement about contributions**

#### **Our qualified opinion**

In our opinion, except for the matter described in the basis for our qualified opinion paragraph, the contributions payable to the Isle of Man Government Unified Scheme 2011 for the year ended 31 March 2017 have in all material respects been paid in accordance with the Scheme Rules and the cost of accruing benefits as advised by the Scheme Actuary.

#### **Basis for our qualified opinion**

The contributions paid to the Isle of Man Government Unified Scheme 2011 for the year ended 31 March 2017 were at a lower percentage of pensionable pay than the cost of accruing benefits as advised by the Scheme Actuary in the latest actuarial valuation as at 31 March 2016, as explained in note 10.16 to the financial statements.

This opinion is to be read in the context of what we say in the remainder of this statement.

#### **What we have examined**

We have examined the contributions paid to the Isle of Man Government Scheme 2011 for the year ended 31 March 2017.

### **Responsibilities for the statement about contributions**

#### **Our responsibilities and those of the PSPA**

As explained more fully in the statement of PSPA responsibilities, the PSPA is responsible for monitoring whether contributions are made to the Scheme by the employers in accordance with relevant requirements.

It is our responsibility to provide a statement about contributions and to report our opinion to you.

This report, including the opinion, has been prepared for and only for the PSPA as a body in accordance with the Public Sector Pensions Act 2011 and for no other purpose. We do not, in giving this opinion, accept or assume responsibility for any other purpose or to any other person to whom this report is shown or into whose hands it may come save where expressly agreed by our prior consent in writing.

### What an examination of the contributions payable involves

Our examination involves obtaining evidence sufficient to give reasonable assurance that contributions have been paid in accordance with the relevant requirements. This includes an examination, on a test basis, of evidence relevant to the amounts of contributions payable to the scheme under the Scheme Rules and the cost of accruing benefits as advised by the Scheme Actuary and, the timing of those payments.

We test and examine information, using sampling and other techniques, to the extent we consider necessary to provide a reasonable basis for us to draw conclusions. We obtain evidence through testing and effectiveness of controls, substantive procedures or a combination of both.



PricewaterhouseCoopers LLC  
Chartered Accountants  
Douglas, Isle of Man  
13 November 2017

## 8. Fund Account for the Year Ended 31 March 2017

	Notes	2017 £000	2016 £000
<b>Contributions and other income</b>			
Contributions	10.15 to 10.16	56,082	58,640
Transfers from other schemes	10.10 to 10.11	788	863
Other income	10.12	177	702
<b>Benefits and other outgoings</b>			
Benefits	10.20	(67,443)	(63,635)
Payments to and on account of leavers	10.10 to 10.11	(653)	(8,955)
Other payments	10.13 to 10.14	(174)	(240)
<b>Net withdrawals from dealings with members</b>		(11,223)	(12,625)
<b>Net assets of the Scheme at 1 April</b>		0	0
<b>Cancellation of current assets and current liabilities</b>	10.4 to 10.7, 10.22	11,223	12,625
<b>Net assets of the Scheme at 31 March</b>		<b>0</b>	<b>0</b>

8.1. The notes on pages 29 to 34 form part of these financial statements.

## 9. Statement of Net Assets Available for Benefits as at 31 March 2017

	Notes	2017 £000	2016 £000
<b>Current assets</b>	10.4 to 10.7	0	0
<b>Current liabilities</b>	10.4 to 10.7	0	0
<b>Net assets available for benefits</b>		<b>0</b>	<b>0</b>

- 9.1. The notes on pages 29 to 34 form part of these financial statements.
- 9.2. The financial statements summarise the transactions of the Scheme and deal with the net assets at the disposal of the PSPA. They do not take account of obligations to pay pensions and benefits which fall due after the end of the Scheme year. The actuarial position of the Scheme, which does take account of such obligations, is dealt with in the actuarial statements on pages 17 to 22, and these financial statements should be read in conjunction with them.
- 9.3. These financial statements were approved by the PSPA on 13 November 2017.



Mr J Carter, LLB  
Chair, PSPA  
13 November 2017



Hon C C Thomas, MHK  
Vice Chair, PSPA  
13 November 2017

## 10. Notes to the Financial Statements for the Year End 31 March 2017

### Statement of Compliance

- 10.1. The financial statements have been prepared in accordance with applicable Isle of Man law, United Kingdom Accounting Standards ('UKAS'), including the Financial Reporting Standard (FRS) 102 – The Financial Reporting Standard applicable in the UK and Republic of Ireland issued by the Financial Reporting Council ('FRS 102') and the guidance set out in the Statement of Recommended Practice "Financial Reports of Pension Schemes" (Revised November 2014)(the "SORP"), and comply with UKAS to the extent that it is considered to be appropriate for an unfunded pension scheme.

### Basis of Accounting

- 10.2. Prior to 1 April 2012, the legacy schemes' accounting records were maintained on a cash receipts and payments basis and there was no requirement to prepare financial statements. The PSPA and Treasury agreed that historic debtor and creditor balances between the legacy schemes, the sponsoring employers and the Treasury would be cancelled as the legacy schemes' accounting records contain insufficient information on these balances at the date these schemes closed, being 31 March 2012.
- 10.3. Since 1 April 2012, the PSPA has been responsible for the preparation of the Scheme's financial statements in accordance with the Public Sector Pension Act 2011 (the 'Act'). The PSPA has concluded that this Scheme's accounting records should be prepared on an accruals basis. Compensation for redundancy is provided via the Public Sector Compensation Scheme 2013. However, it should be noted that aside from the option to purchase added service in the Unified Scheme, there is no link between the Unified Scheme and the Compensation Scheme, as any redundancy payments are made by the employer and not through the pension scheme. Injury Benefit payments are made through the Public Sector Injury Benefit Scheme 2015 which came into operation on 1 April 2015, with those payments being recorded on an accrual basis in these financial statements. The previous scheme, the Interim Injury Benefit Scheme 2012, was accounted for on the same basis and was revoked when the 2015 Scheme came into operation.

### Accounting Treatment – Cancellation of Current Assets and Current Liabilities

- 10.4. The Scheme operates on an unfunded basis and as such a separate fund has not been established from which the Scheme can pay the members' benefits and other out-goings.
- 10.5. As a consequence, the PSPA and Treasury have agreed that with effect from 1 April 2012 that neither party will seek the payment of the amounts due from the other party being:
- Amounts due from the sponsoring employers to the PSPA, mostly contributions which have been collected by the Treasury and paid into the Isle of Man Government's General Reserves; and
  - Amounts due from the PSPA to the Treasury, mostly members' benefits and other out-goings paid by the Treasury.

- 10.6. This agreement is subject to the Treasury continuing to provide sufficient additional funding, to meet the Scheme's financial obligations to pay pensions and benefits as they fall due after the end of the Scheme year.
- 10.7. The financial statements and the notes to the financial statements have been prepared on this basis. The cancellation of these balances occurs annually, as reflected in the fund account. The PSPA has concluded that this accounting treatment presents a true and fair view of the Scheme's position and financial performance.

### **Accounting Policies**

- 10.8. The following principal accounting policies, which have been applied consistently, have been adopted in the preparation of the financial statements.

### **Currency**

- 10.9. The Scheme's functional currency and presentational currency is pound sterling (GBP).

### **Transfers To and From Other Schemes**

- 10.10. Transfer values represent the capital sums either receivable in respect of members from other schemes of previous employers or payable to the Scheme of new employers for members who have left this Scheme. They are accounted for on an accruals basis on the date that the PSPA or the receiving scheme accepts the liability. The liability normally transfers when a payment is made.
- 10.11. All transfers to and from other schemes relate to individual transfers, with the exception of the bulk transfer of Tynwald members into the scheme in accordance with the Tynwald Members Pension Scheme Bulk Transfer Regulations 2016.

### **Other Income – Early Retirement**

- 10.12. Where sponsoring employers choose to terminate a member's employment in the interests of efficiency or on the grounds of redundancy, the additional cost of providing early retirement benefits is borne by the sponsoring employer and paid to the Scheme, with the early retirement benefits paid to the member by the Scheme. The cost to the sponsoring employer is calculated by the Scheme Actuary or by the administrators or staff of the PSPA, dependent upon the type of benefits provided and the calculations required.

### **Other Payments**

- 10.13. Other payments include the refund of contributions.
- 10.14. Administrative expenses are borne by the PSPA and have not been reflected in these financial statements.

### Contributions

- 10.15. Normal contributions, from the sponsoring employers and members, are accounted for on an accruals basis.
- 10.16. Using the actuarial valuation dated 31 March 2016, employers' normal contributions receivable have been calculated as 20.3% of pensionable pay (22.5% in 2013 valuation). Employers' normal contributions received equate to 15.42% of pensionable pay (2016: 5%).

	2017 £000	2016 £000
<b>Employers' Contributions</b>		
Normal	42,161	45,362
<b>Members' Contributions</b>		
Normal	13,781	13,105
Additional voluntary	140	173
<b>Contributions Total</b>	<b>56,082</b>	<b>58,640</b>

### Additional Voluntary Contributions

- 10.17. Additional Voluntary Contributions ('AVCs'), relate to the purchase of added pension or additional pensionable services within the Scheme, including augmentations are accounted for on an accruals basis.
- 10.18. Amounts paid in respect of money purchase AVCs to secure additional defined contribution benefits with Aviva Life UK Services Limited and Prudential Pensions Limited are not reflected in these financial statements.

### Funding of Current Year Benefits and Other Outgoings

- 10.19. Benefits and other out-goings are funded on a 'pay as you go' basis, primarily through a combination of:-
- Contributions paid by the sponsoring employers and members to the Treasury;
  - Transfers from other schemes in respect of new members, paid to the Treasury; and
  - Additional funding provided by the Treasury, including transfers from the Public Service Employees Pension Reserve ('PSEPR'), a non ring-fenced reserve of the Isle of Man Government.



## Benefits

- 10.20. Where members take their benefits as a full pension or as a lump sum with reduced pension, retirement benefits are recognised in the fund account at the later date of retirement and the date the option is exercised. Pensions in payment are accounted for in the period to which they relate. Other benefits are recognised on a similar basis being on the date of retirement, death or leaving the Scheme as appropriate.

	2017 £000	2016 £000
Pensions	(43,560)	(40,400)
Commutations and lump sums	(23,638)	(23,004)
Injury Benefits	(245)	(231)
<b>Benefits Total</b>	<b>(67,443)</b>	<b>(63,635)</b>

## Pension Ombudsman – Commutation Review

- 10.21. A UK Pension Ombudsman's determination upheld a complaint against the UK Government Actuaries Department, that factors for lump sums should have been notified to Scheme administrators between 1998 and 2006. The UK Government paid affected members of the UK Firefighters Pension Scheme, which was at that time linked to the Isle of Man Scheme. The PSPA applied the determination and new factors to the scheme in the financial year 2015/16 and affected members in the Scheme were paid the residual lump sum with interest.

- 10.22. Cancellation of Current Assets and Current Liabilities

	2017 £000	2016 £000
Amounts due from the sponsoring employers to the Scheme	57,047	60,205
Amounts due from the Scheme to the Treasury in respect of benefits and other payments	(68,270)	(72,830)
<b>Cancellation of current assets and current liabilities in Total</b>	<b>(11,223)</b>	<b>(12,625)</b>

## Related Party Transactions

- 10.23. Related party transactions and balances comprise:

- The number of related party's increased with the transfer of members of the Tynwald Membership Pension Scheme 1995 including the members of the former Tynwald Membership Pension Scheme 1985 into GUS.
- During the financial year there were three serving PSPA members who had an active membership, one serving PSPA member who had an active membership then became deferred, two PSPA members who had a deferred pension and no serving PSPA member who had a pension paid in this scheme (2016: 2 deferred, no active or pension members); Contributions received during the year amounted to £22,271 (2016: £nil).



- The provision of administrative services by the PSPA and Treasury without recharge to the Scheme (see note 10.14); and
- Fees and expenses of £4,000 (2016: £4,000) paid by the PSPA, on behalf of all the Schemes that it administers to certain PSPA members that were not in the current employment of any of the sponsoring employers.

### **Contingent Liabilities and Commitments**

- 10.24. In the opinion of the PSPA the Scheme has no contingent liabilities and commitments other than those items disclosed elsewhere in the financial statements.

### **Investment Risk**

- 10.25. The Scheme holds no financial assets in its own right and, as stated in the "Accounting treatment – Cancellation of current assets and current liabilities" section amounts due to and from the Treasury are cancelled on an annual basis, as reflected in the fund account. As a consequence, no disclosure of information is required by FRS 102.

### **Future funding**

- 10.26. The PSPA has performed an assessment of when the contractual obligations to pay pensions and benefits will fall due after the balance sheet date and, how these contractual obligations will be funded. This assessment has been performed on a combined basis for all public sector pension schemes (the 'schemes') as defined under the Public Sector Pensions Act 2011 (the 'Act').
- 10.27. The policy adopted in the 2017 Isle of Man Government Budget and Five Year Financial Plan is to cover the 'funding gap' between the overall cost of pensions and the contributions to the schemes through utilisation of the Public Service Employees Pensions Reserve. Once that reserve is depleted, there is an anticipated additional £58m pressure on the general revenue position, which the Five Year Financial Plan will allow to be accommodated within the revenue targets through a combination of income growth, expenditure restraint and cost savings over that period.
- 10.28. There continues to be a legacy funding gap between the schemes' cash payments and cash receipts as described in the Cabinet Office paper called 'Public Sector Pensions – Addressing the Legacy Funding Gap', which was informally discussed with Tynwald Members and alluded to in the pensions debate and Motion in June 2016 Tynwald. The work undertaken by the Cabinet Office indicated that:
- Government funding will need to increase annually, reaching a forecast £155.6m by 2034/35; and that
  - Government funding will continue to be met through a combination of transfers from General Revenue and the non ring-fenced Public Service Employees Pension Reserve ('PSEPR') until the PSEPR is exhausted in 2020/21 (based on current budget projections). The PSEPR's market value at 31 March 2017 was £181.4 million (2016: £191.6 million).

- 10.29. A revised motion was approved at the February sitting of Tynwald, which committed the PSPA and Treasury to further investigate options for managing the legacy position in the long term in order to report back to the Council of Ministers so that it can put forward full options and proposals to Tynwald by November 2017.
- 10.30. Irrespective of the uncertainties over the future funding arrangements for the Schemes based on the Isle of Man Government's future financial projections, the PSPA has concluded that the schemes can continue to meet their contractual obligations as they fall due.