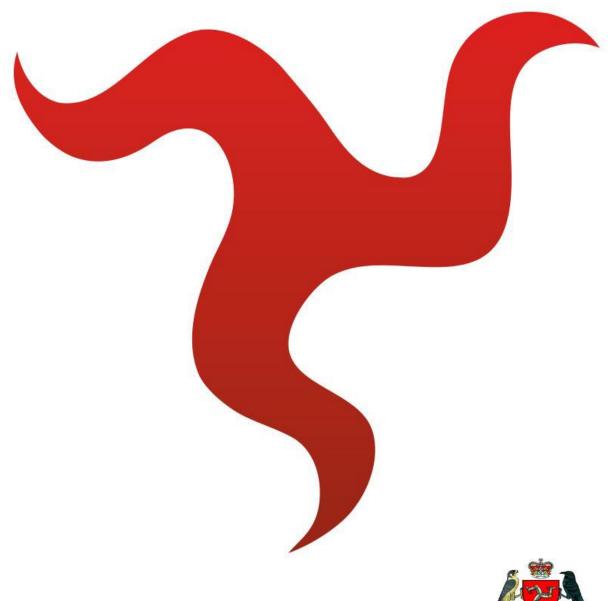
THE ISLE OF MAN GOVERNMENT FINANCIAL REGULATIONS

EXEMPTIONS FORM USER GUIDE

Issued by the Treasury, Government Office, Douglas, Isle of Man, IM1 3PX.



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Isle of Man Government Reilty's Ellan Vanuin

April 2019

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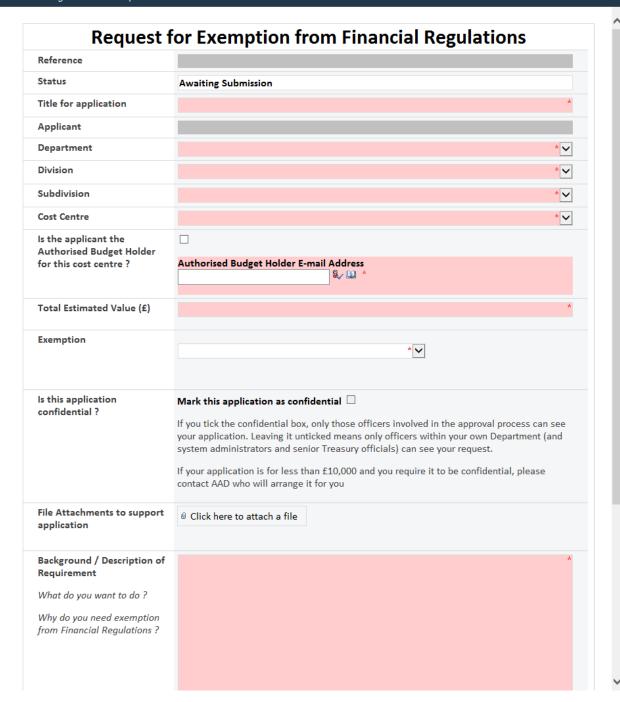
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1. How do I apply for an exemption?

There are links to the exemptions form throughout the financial regulations, but you should read *FPN A.01 Obtaining Approval for Exemptions* in the first instance; available within the Financial Practice Notes section of the <u>Isle of Man Government Financial</u> Regulations.

All financial waiver/ exemption forms must be submitted electronically, this places them on the central register maintained by Treasury. In the event that the electronic form or central register is not available to you, a copy of the approved form can be obtained from Treasury Audit Advisory Division and submitted by email to enquiries.audit@gov.im.

The exemptions form can be found here and will download like this:





2. Completing an application:

Title and Budget Area:

You need to provide a meaningful title for your application, which explains what the exemption pertains/ relates to, together with your Department, Division, Subdivision, and relevant Cost Centre.

Budget Holder:

If you're the Budget Holder, tick the box, if you're not, enter the Budget Holders email address. You need their approval in order for the exemption to proceed and, pressing the submit button at the end of this process will automatically generate an email to them requesting their approval of the form on the central register.

If you're not sure of the Budget Holders email address and you need to search for it, use the booklet icon to search for them and please take care to ensure you select the <u>most current/ relevant</u> email address for the Budget Holder, as they may have more than one email account shown in the results.

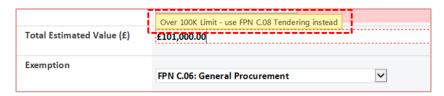


Exemptions Value:

Any value can be entered here, however only certain values will be accepted for certain Financial Practice Notes, for example:

FPN C.06 General Procurement

If you enter an amount greater than £100,000, the exemption form will not allow you to use *FPN C.06 General Procurement* as the exemption, but will instead prompt you to use *FPN C.08 Tendering* as the exemption applicable to a purchase of this value.



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Determining the value of your supply when purchasing:

When considering the value of a supply and the relevant <u>purchasing/procurement</u> mechanism which applies, Budget Holder's need to consider the **Contract Aggregated Cost**:

Determining the value of your supply when seeking exemption:

If you are seeking exemption because you are not purchasing/ procuring in accordance with the Financial Regulations (i.e. where no competitive action has been undertaken), you must consider both Contract Aggregated Costs, Sub-Division of Procurement and Budget Area Aggregated Spend (as below) to determine the value of exemption to apply for and therefore the relevant exemption approval authority which will apply.

Contract Aggregated Cost:

Consider the total spend:

- Over the full term of the proposed contract including any extension options this must include scheduled servicing and maintenance charges as well as any extension options; and
- If the proposed supply has no pre-determined end date then you must consider a period of 3 years.

"Over the full term of the proposed contract" can be a **single transaction** where it is a standalone transaction without obligation to receive further supplies. However the value for money ethos of the Financial Regulations imply that where you have repeated spend it may be best value to implement framework agreements or select supplier lists (undertaking appropriate competitive actions for same).

Sub Division:

Budget Holders must ensure that transactions are not being sub-divided to circumvent Financial Directions and the applicable expenditure thresholds.

Examples of such behaviours would be understating the expected value of a contract, attempting to enter into shorter term agreements so the value falls below thresholds or purchasing similar goods from multiple suppliers so the value falls below thresholds.

Budget Area Aggregated Cost:

Where a budget area purchases over a period of time goods or services of a particular type, the values of the separate purchases are added together and, if the total value exceeds the thresholds, the Financial Directions apply to **all the purchases**, even if individually the amount of each purchase is below the thresholds.

Confidentiality:

The confidential box can only be used for values >£10,000, if you require an exemption with a lower value to be marked as confidential, please contact AAD.

Ticking the confidentiality box ensures that in addition to senior Treasury officials and system administrators, **only** those officers involved in the approval process can see your application.

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Other users with access rights within your Department who are not involved in the approval process will not see a form that is marked as confidential.

Leaving it unticked means only officers within your own Department can see your request. *Applications which are <u>not</u> marked as confidential will be visible to all users within your Department*.

The confidential box can be altered by each approver at the time they process the form.

Attaching files:

Various file formats, for example pdf, word and excel, can be uploaded and these can be opened and viewed by everyone who can access the form.

Background and further details:

You must provide detail explaining your application to assist approvers in their task. Be specific and state which part of the Financial Direction or Financial Practice Note you are applying for exemption from and give some detail to explain your reasoning.

Exemption type: One-off or procedural:

One-off exemptions relate to single one-off instances whilst **procedural exemptions** relate to a class or series of transactions/ purchases to which a 5 year expiry date is automatically applied, this date can be altered by approvers but must not exceed 5 years.

Please contact AAD if you require further guidance specific to your circumstances.

3. What happens when I submit the form for processing?

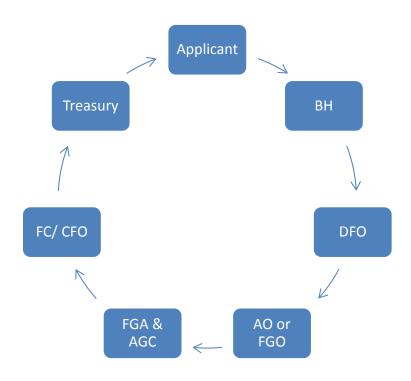
The exemption request is placed on Treasury's central register and a unique reference number is allocated to it.

An email is generated to the next Designated Officer, usually the Budget Holder or if you are the Budget Holder, the Designated Finance Officer, providing a link to the request and requiring them to:

- Approve;
- Reject;
- Request further information.

Pre-determined workflow paths:

The designated order of requests for approval generally follows this pre-determined workflow path:



вн	Budget Holder	DFO	Delegated Finance Officer	AO	Accountable Officer
FGO	Financial Governance Officer	FGA	Financial Governance Advisor	AGC	Attorney Generals Chambers
FC	Financial Controller	CFO	Chief Financial Officer	Treasury	The Minister

Not all exemptions require the involvement of all of these individuals, so actual workflow path scenarios could look as follows:

Workflow		Sample Exemption	Value	Approval Order
Α	FPN C.06	General Procurement	<= £10,000	ВН
В	FPN D.01	Banking & Issuing Cheques	Any	BH > DFO > FGO
С	FPN C.06	General Procurement	<= £100,000	BH > DFO > AO
D	FPN F.03	Disposal Land & Buildings	Any	BH > DFO > AO > FGA > FC/CFO > Treasury
D (P)	FPN C.02	Capital Procedure Notes	Any	BH > DFO > AO > AGC > FGA > FC/CFO > Treasury

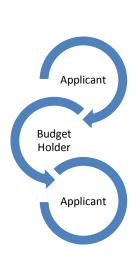
Sample exemption workflows:

The following diagrams show the workflow process for some sample exemption applications:

Workflow A: Sample <=£10k

Workflow B: Sample

FPN C.06 General Procurement:

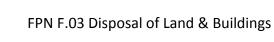


DFO & AO FGA & AGC FC/ CFO

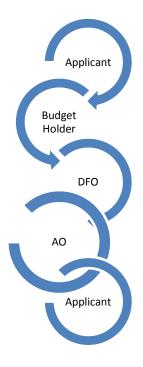
FPN C.08 Tendering:

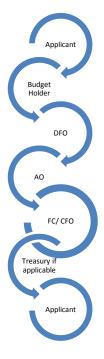
Workflow C: Sample <=£100k

FPN C.06 General Procurement:



Workflow D: Sample >£250k





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Financial Governance Roles & Responsibilities:

Within the overall process there are a number of individual Financial Governance Officer Roles, each of which have a different range of responsibilities; sample responsibilities associated with these roles include:

Director of Civil Law

FPN C.09: Contract Management

FPN C.10: Tender Evaluation

FD C 6: Central Framework Agreements

FD C 9.5: Tenders

Director of GTS

FPN F.02: ICT Disposal

Financial Controller / Chief Financial Officer

FPN's up to and including £250,000

Chief Accountant

FPN C.07: Goods & Services

FPN D.01: Banking & Issuing Cheques

FPN D.02: Managing Assets & Inventory FPN D.04: Imprest Accounts & Petty Cash

FPN D.05: Cash Handling

FPN D.06: Managing Third Party Funds

FPN F.01: Providing Credit & Collecting Debts

Executive Director of Human Resources

FPN E.01: Payroll Procedures

FPN E.02: Travel & Subsistence

Attorney Generals Chambers

FPN C.08: Tendering

Director of Audit Advisory

FPN A.03: Financial Irregularities

Treasury

FPN's > £250,000

4. Table of Exemption Workflows:

FD A: Financial Values & Governance	Path	Responsibility
FPN A.02: Gifts & Rewards.	С	AO.
FPN A.03: Financial Irregularities.	В	Dir. AAD.
FPN A.04: Delegating Financial Authority.	D	FC/ (CFO).
FPN A.05: Financial Training.	D	FC/ (CFO).
FD A 7.3: Budget Holders delegating financial authority (including appointing additional budget holders).	С	AO.
Other – submit to Treasury Minister for approval.	D	Treasury.

FD B: Managing Resources	Path	Responsibility
FPN B.01: Budget Planning.	С	AO; All parts except for the responsibilities of the AO.
FPN B.01: Budget Planning.	D	FC/ (CFO); The responsibilities of the AO.
FPN B.02: Budget Management.	С	AO; where overall net expenditure of the Designated Body remains within Tynwald approved budgets and providing there are no transfers from Nonpay to Pay budgets or from Capital Loan Repayment budgets.
FPN B.02: Budget Management.	D	FC/ (CFO); other instances where overall net expenditure remains within Tynwald approved budgets. Treasury; Where overall net expenditure of the Designated Body exceeds the Tynwald approved budget.

FPN B.03: Business Cases.	С	Total Project Costs (one-off costs + ongoing costs over the life of the project). <£10,000; BH where all costs can be met from within existing revenue budgets.
FPN B.03: Business Cases.	С	Total Project Costs (one-off costs + ongoing costs over the life of the project). <=£150,000; AO where all costs can be met from within existing revenue budget.
FPN B.03: Business Cases.	D	Total Project Costs (one-off costs + ongoing costs over the life of the project). < = £150,000; AO & FC/ CFO and the cost cannot be met from within existing revenue budgets. >£150,000; Treasury.
FPN B.04: Internal Funds.	D	Treasury.
FD B 4.1 Financing of expenditure.	D	FC/ (CFO).
FD B 4.2 Contracts/ arrangements to finance expenditure.	D	FC/ (CFO).
Other – submit to Treasury Minister for approval.	D	Treasury.

FD C: Buying & Making Payments	Path	Responsibility
FPN C.01: Determining Supplier Financial Relationships.	D	FC/ (CFO).
FPN C.02: Capital Procedure Notes.	D	Total Project Value: < = £250,000; FC/ (CFO). >£250,000;

		Treasury.
FPN C.03: Vehicle & Plant Procurement.	С	Total Contract Value: <=£150,000; AO.
FPN C.03: Vehicle & Plant Procurement.	D (P)	Total Contract Value: >£150,000 & < = £250,000; AO & FC/ CFO. >£250,000;
		AGC/ FGA/ FC (CFO)/ Treasury.
FPN C.04: ICT Hardware & Software Procurement.	В	Total Contract Value: <= £150,000; Exec. Dir. GTS.
FPN C.04: ICT Hardware & Software Procurement.	D	Total Contract Value: >£150,000; FC/ (CFO).
FPN C.05: Land & Buildings Acquisitions.	D	Total Contract Value: < = £250,000; FC/ (CFO).
		>£250,000; Treasury.
FPN C.06: General Procurement (< = £100,000).	Α	Total Contract Value: < = £10,000; BH (subject to their delegated authority).
FPN C.06: General Procurement (< = £100,000).	С	Total Contract Value: < = £100,000; AO.
FPN C.07: Ordering, Receiving & Paying for Goods & Services.	В	Chief Accountant.
FPN C.08: Tendering.	С	Total Contract Value: <=£150,000; AO.
FPN C.08: Tendering.	D	Total Contract Value: >£150,000 & < = £250,000; AO & FC/ CFO.
FPN C.08: Tendering.	D (P)	Total Contract Value: >£250,000; AGC/ FGA/ FC (CFO)/ Treasury.

FPN C.09: Contract Management.	В	Dir. Civil Law.
FPN C.10: Tender Evaluation.	В	Dir. Civil Law.
FD C 3.1: Using Internal Resources First.	D	FC/ (CFO).
FD C 6: Central Framework Agreements.	В	Dir. Civil Law.
FD C 8.6 <=£100k Max. contract length 5 years.	С	AO.
FD C 9.5: Tenders to be undertaken by the AGC.	В	Dir. Civil Law.
FD C 10.2: Tendered cost >£100k, quality weighting cannot prevail over cost weighting.	D	FC/ (CFO).
FD C 10.4: Spend >£100k Quality assessment in accordance with C10 Tender Evaluation.	С	AO.
FD C 10.6: Tendered Spend >£100k one actionable response requires Treasury approval.	D(P)	Treasury.
FD C 11.1: >£100k Max. contract length 5 years.	D	FC/ (CFO).
FD C 11.3: >£100k contracting and payment in accordance with FPN C.09.	В	Dir. Civil Law.
Other – submit to Treasury Minister for approval.	D	Treasury.

FD D: Safeguarding & Optimising Assets	Path	Responsibility
FPN D.01: Banking & Issuing Cheques.	В	Chief Accountant.
FPN D.02: Managing Assets & Inventory.	В	Chief Accountant.
FPN D.03: Insurances.	D	FC/ (CFO).
FPN D.04: Imprest Accounts & Petty Cash.	В	Chief Accountant.
FPN D.05: Cash Handling.	В	Chief Accountant.
FPN D.06: Managing Third Party Funds.	В	Chief Accountant.

Other – submit to Treasury Minister for	D	Treasury.
approval.		

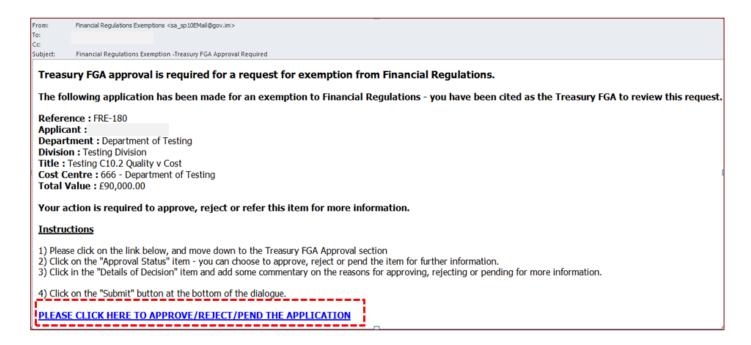
FD E: Paying Staff	Path	Responsibility
FPN E.01: Payroll Procedures.	В	Executive Director Human
		Resources.
FPN E.02: Travel & Subsistence.	В	Executive Director Human
		Resources.
Other – submit to Treasury Minister for approval.	D	Treasury.

FD F: Selling & Receiving Payments	Path	Responsibility
FPN F.01: Providing Credit & Collecting Debts.	В	Chief Accountant.
FPN F.02: ICT Disposal.	В	Exec. Dir. GTS.
FPN F.03: Disposal of Land & Buildings.	D	Where the value is: < = £250,000; FC/ (CFO). >£250,000; Treasury.
FPN F.04: Disposal of General Assets.	Α	Historical cost: < = £10,000; BH (up to their delegated financial authority).
FPN F.04: Disposal of General Assets.	С	Historical cost: < = £100,000; AO.
FD F 4.11: General Assets with a historical cost >= £100,000 disposed in accordance with FPN c.08 Tendering.	С	Historical cost: <=£150,000; AO.
FD F 4.11: General Assets with a	D	Historical cost:

historical cost over £100,000.		<= £250,000; FC/ (CFO). >£250,000; Treasury.
Other – submit to Treasury Minister for approval.	D	Treasury.

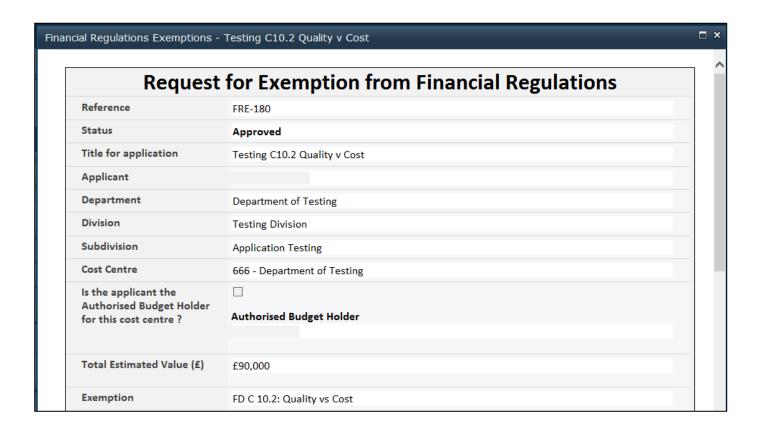
5. Updating an exemption request:

Where action is required from a Designated Officer, they will receive an email:



Clicking on the link will take you directly to the application requiring attention.

Deputy Officers do not receive email notifications, so if you are providing cover for a Delegated Officer you need to look in the portal for exemptions that may require your approval.



Approving the request:

You must only approve an exemption once you are satisfied:

- you have the appropriate authority to do so;
- sufficient information has been provided to enable you to make an appropriate risk assessment; and
- you are satisfied that the requested exemption would further the Financial Operating Policy values & objectives more than compliance with the requirements.

The approval must include:

- the extent of the exemption and the specific parts of the requirements that have been exempted; and
- any additional requirements considered necessary to manage any significant additional risks arising from the exemption.

Conditions can be placed on the exemption and such conditions become mandatory. These should be sufficiently detailed on the form as part of the approval process.

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Rejecting the request:

If you are not satisfied that an application should be approved you must either:

- Request further information: if you require any clarification or further information in order to make a decision you must identify the relevant information required for you to make a decision and detail your request on the form.
- Reject: if you are satisfied that you have sufficient information to make a decision and feel that the existing financial regulations should continue to be applied in full, then you must reject the application.

Requesting further information:

Each approver can request further information and doing so generates an email to the original applicant, who then has the opportunity to provide further comment, attach files and re-submit the application.

This step does not email everyone included in the chain to date, the changes are documented on the form; however, emails are only generated between the applicant and the individual requesting further information.

Upon receipt of further information the approver continues as usual with approval.

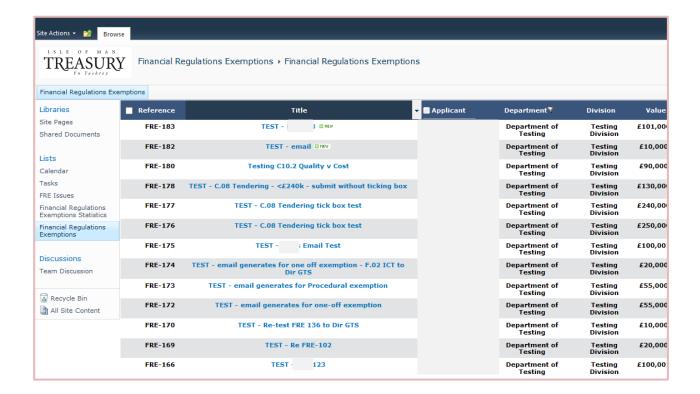
What happens upon final approval/rejection?

Upon final approval/ rejection the applicant receives an email notification of the approval/ rejection.

The form is filed on the central register maintained by Treasury.

6. Viewing/ printing exemption requests within your Department:

All exemption applications for your Department can be viewed here; the view will show you all the exemptions associated with your own Department. Please note that if you are not included within an approval workflow (as approver or as deputy) then any applications that have been marked as confidential will not be visible to you.



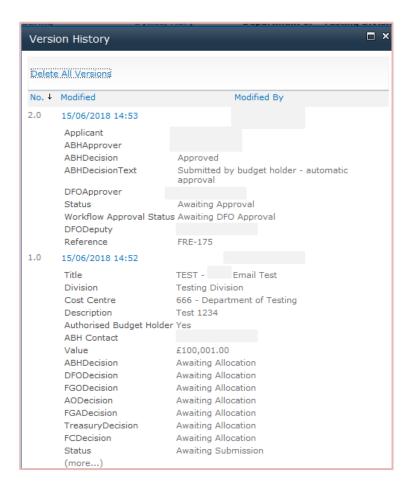
The exemption can be viewed by either clicking on the title, or if you move your mouse pointer over the title of an exemption, a drop down button will become visible:



Selecting the drop down menu will allow you to either view the item (the same as clicking on the title), or it will give you the option of looking at the version history:



Version History will allow you to see the current status of the application, who has approved it to date, and who it is waiting for approval from.



Printing the exemption:

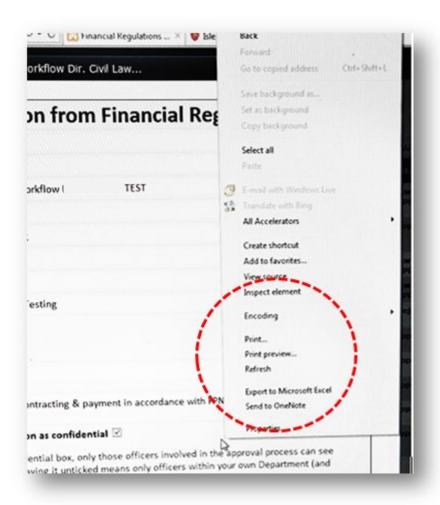
You will need to open the form by either clicking on the title:



...or by selecting 'View Item' from the drop down menu:



When the form is open, right click on it to bring up a menu; 'Print Preview' will not display correctly, and you will need to select 'Print' to print directly to your printer for a paper version, or print to pdf and save the file if you have the likes of *Cute PDF Writer* installed:



7. If I still have a query or need assistance, who can I contact?

Audit Advisory Division, The Treasury, Prospect House, 27-29 Prospect Hill, Douglas, IM1 1ET

Phone 686 552

Or by email at: Enquiries.Audit@gov.im